Declassified and Approved For Release 2014/03/21 : CIA-RDP78B05167A000800040008-5

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DEFENSE INTELLIGENCE AGENCY TALKING PAPER ON RESPONSIBILITIES AND FUNCTIONS

OF THE

ADVISORY COMMITTEE

A. BACKGROUND: Any discussion of the Advisory Committee responsibilities and functions must begin with NSCID No. 8. The following quotes from NSCID No. 8 are considered to be those more directly bearing upon the immediate question.

PREAMBLE: For the purpose of ensuring the most effective, timely and economic exploitation of photography as a source for foreign intelligence relating to national security, --- the National Security Council hereby directs that the following policies, responsibilities and procedures shall be recognized and established.

- 1. Policies: --- for the foreign intelligence exploitation of photography the following basic principles shall apply:
- (a) No complete separation of interest is possible or desirable in photographic intelligence activities.
- (b) Departments and agencies represented on the
 United States Intelligence Board shall continue to be
 individually responsible for photographic interpretation and

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the production of photographic intelligence in support of established departmental or agency responsibilities ----.

- (c) ---- a coordinated interdepartmental approach
 to the exploitation of photographic intelligence shall be
 established.
- (d) ---, there shall be full interchange of all pertinent photographs and photographic intelligence analysis among the departments and agencies concerned.
- (e) Certain photographic intelligence functions

 can be best performed as a central service of common concern ----

2. Centralized Responsibilities:

- (a) A National Photographic Interpretation Center

 (NPIC) shall be provided as a service of common concern ---.
 - (1) -----
- (2) ------ Such supporting personnel shall be functionally under the direction of the Director, NPIC, for joint activities, ---.
- (b) Foreign intelligence related photography shall be made available --- to the Center --- without delay for preliminary analysis, ---.
 - (c) The NPIC shall provide on a selective basis

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for the preliminary, rapid interpretation of photographic detail , to interested elements of the community.

- Photography which appears to be primarily of departmental or agency significance shall be the primary exploitation responsibility of the department or agency concerned. The Center, itself, shall produce and disseminate NPIC photographic interpretation reports (based on an analysis of photography using other sources to assist in the interpretation) and provide other materials and services in support of the national intelligence effort and approved Priority National Intelligence Objectives.
- (e) The NPIC shall also furnish such additional support to departmental and agency interests as can be provided without degradation of activities specified paragraph 2.c., and d., above.
- (f) The NPIC shall maintain on a selective basis a consolidated central file of photographic data as a service of common concern. e---, and shall make appropriate recommendations to facilitate the coordinated development of compatible codes, indexes, and mechanized systems for efficient recovery, selection, and collation of available photographic

- (g) The NPIC shall engage in or sponsor, as appropriate, the development of specialized equipment for the intelligence exploitation of photography, and shall provide information --- to interested elements of the intelligence community. ---.
 - (h) ---.

3. Coordination (Procedures)

In discharging its responsibilities the NPIC shall consult, as appropriate, with individual departments, agencies and committees of the United States Intelligence Board. The Intelligence Chiefs of each department or agency represented on the United States Intelligence Board shall coordinate photographic intelligence activities within his parent organization with the National Photographic Interpretation Center.

B. NSCID NO. 8 Discussion

The provisions of NSCID No. 8 effect the whole of foreign intelligence - related photo exploitation activities, not just those associated with the NPIC. It directs that certain policies, responsibilities, and procedures be recognized and established by all departments and agencies represented on/the Intelligence Board (NSCID No. 8, Preamble).

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Policies:

- (a) Established Departmental or agency responsibilities in photo exploitation shall continue (NSCID No. 8, paragraph 1.b.).
- (b) There shall be a full interchange of photography and photo analysis among all departments and agencies (Tbid, Paragraph 1.d.).
- (c) There shall be no complete separation in photo exploitation activities (Ibid, Paragraph 1.a.).
- (d) Certain functions can best be performed as a central service of common concern (Ibid, Paragraph 1.e.).
- (e) An interdepartmental exploitation facility shall be established (Ibid, Paragraph 1.c.).

2. NPIC Responsibilities:

The NPIC responsibilities are essentially divided into three separate areas.

- (a) Photo Interpretation Support
- (1) The NPIC is charged to provide preliminary and rapid photo interpretation reports on a selective basis (Ibid, Paragraph 2.c.)
- (2) The NPIC is equally charged to produce detailed photo interpretation reports (based on an analysis of photographyusing

5

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other sources to assist in this interpretation) and provide other materials and services in support of the national intelligence effort and approved Priority National Intelligence Objectives (PNIOs) (Ibid, Paragraph 2.d.). These can and should be initiated by the NPIC. Where there are any questions concerning priorities and competing deadline the NPIC should then consult the ADCOM. The ADCOM can further assist by providing statements of interest and general policy guidance directed toward the development of a National Photo Exploitation Plan.

- (3) After meeting the preceding requirements for photo interpretation, the NPIC is to furnish additional photo interpretation support to departmental and agency interests. (Ibid, Paragraph 2.c.).

 These would consist, generally, of the current requests generated by "desk analysts" and by/the ADCOM.
 - (b) Consolidated Photo Data Support
- (1) The NPIC is charged to maintain, on a selective basis, a consolidated central file of photo data as a service of common concern (Tbid, Paragraph 2.f.). This would include machine print-outs, etc., which are to be provided the intelligence community as a common service.

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- (2) In line with the preceding responsibility, the NPIC is charged to make appropriate recommendations to ensure the development of compatible machine codes, indexes, etc., in the collation of photo data (Tbid, Paragraph 2.f.). This also implies a responsibility to ensure common terminology within the photo intelligence community.
- (c) Research and Development of Exploitation Equipment:

 The NPIC is charged to sponsor or engage in the development

 of photo exploitation equipment (Ibid, Paragraph 2.g.).
 - 3. Departmental and Agency Responsibilities
- (a) Departments and agencies shall provide appropriate personnel and other support for the Center (IBID, Paragraph 2a(2).)
- (b) Foreign intelligence-related photography shall be made available to the NPIC without delay. (Ibid, Paragraph 2.b.)
- (c) Photography which appears to be primarily of departmental or agency significance shall be the primary exploitation responsibility of the department or agency concerned. (Ibid, Paragraph 2.d.)
 - 4. Procedures for NPIC

The NPIC shall consult with individual departments, agencies, and committees of the United States Intelligence Board in discharging its responsibilities (Ibid, Paragraph 3.).

7

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5. Procedures for Departments and Agencies:

The Intelligence chief of each Department or agency shall coordinate his photo intelligence activities with the NPIC. (Tbid, Paragraph 3).

C. Recommended ADCOM Responsibilities and Functions:

1. Responsibilities:

- a. To advise the NPIC in the discharge of its responsibilities (Tbid, Paragraph 3).
- b. To ensure community-wide cognizance of the photo intelligence activities of each department or agency (Ibid, Paragraph 3), for the purpose of ensuring a more effective, timely, and economic exploitation of photography as a source for foreign intelligence (Ibid, Preamble.)

2. Functions:

- a. Advise the NPIC concerning the intelligence community requirements for, and dissemination of preliminary and rapid photo interpretation reports (IBID, Paragraph 2.c.).
- b. Within the context of the approved Priority National Intelligence
 Objectives (PNIOs), advise the NPIC on the current priorities and needs
 for photo exploitation in support of the national intelligence effort. (Tbid,
 Paragraph 2.d.)

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- c. Advise the NPIC concerning specific photo interpretations desired in support of established departmental or agency interests.

 These are to be accomplished without undue degradation to the efforts stated in Paragraphs a. and b. above (Tbid, Paragraph 2.e.).
- d. Review and ensure community-wide compatibility of the NPIC recommendations as to codes, indexes, and mechanized systems for the timely recovery and collation of photographic data by the photo intelligence community. (Ibid, Paragraph 2.f.)
- e. Within bounds of required security, provide the participating departments and agencies information concerning the photo intelligence activities of each department oragency (Ibid, Paragraph 3).

3. Collateral Functions:

- a. Ensure that foreign intelligence-related photography is made available to the NPIC by the collecting department or agency (Ibid, paragraph 2.b.).
- b. Within bounds of required security precautions, ensure full interchange of all desired photographs and photographic intelligence analyses among the departments and agencies concerned. (Tbid, Paragraph
 1. d.)

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D. Composition of ADCOM

- 1. The NSCID No. 8 states in Paragraph 3, that, "In discharging its responsibilities the NPIC shall consult, as appropriate with individual departments, agencies and committees of the United States Intelligence Board."
- 2. Since the NPIC is charged to consult with the intelligence community, the NPIC should permanently chair the ADCOM. It is recommended that the Chairman of ADCOM should be the Executive Director,
- 3. Presently, the membership of the ADCOM is composed of one representative from each of the three military departments, DIA, NSA, CIA, and State Department. This representation should remain unchanged at present.

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E. Recommended Responsibilities and Functions for the NPIC Secretariat.

1. Responsibilities:

The Secretariat is to provide all staff support required by the ADCOM to meet its responsibilities and accomplish its functions.

2. Functions:

- a. Maintain comprehensive data on the photo intelligence activities of each appropriate department or agency.
- b. Maintain and periodically review dissemination requirements for preliminary photo interpretation reports.

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- c. Maintain the current approved Priority National Intelligence objectives, the programmed publication schedules for the several National Intelligence Estimates, and the essential information on any other major national intelligence efforts.
- d. In accordance with criteria approved by the ADCOM, review, validate, and recommend priorities for those photo interpretation requests submitted by the departments or agencies.
 - e. Perform other duties as assigned by the ADCOM.
- F. Compositionof the Secretariat.
- 1. The Secretariat should be composed of personnel who are assigned to Building 213, and it is recommended that a permanet Secretary be appointed from the NPIC Operations Staff. The representative of Army, DIA, CIA, and NSA should not be changed.

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11

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